

ANNUAL FINANCIAL REPORT



# **MESSENGER PUBLIC LIBRARY NORTH AURORA, ILLINOIS** TABLE OF CONTENTS

	Page(s)
INDEPENDENT AUDITOR'S REPORT	1-3
GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS	
Management's Discussion and AnalysisMD	<b>0</b> &A 1-11
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position	4
Statement of Activities	5
Fund Financial Statements	
Governmental Funds	
Balance Sheet	6
Reconciliation of Fund Balance of Governmental Funds to the Governmental Activities in the Statement of Net Position	7
Statement of Revenues, Expenditures and Changes in Fund Balance	8
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance to the Governmental Activities in the Statement of Activities	9
Notes to Financial Statements	10-25
Required Supplementary Information	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund Notes to Required Supplementary Information	26 27
Illinois Municipal Retirement Fund Schedule of Employer Contributions	28
Schedule of Employer's Proportionate Share of the Net Pension Liability	29
Other Postemployment Benefit Plan Schedule of Changes in the Employer's Total OPEB Liability and Related Ratios	30

# INDIVIDUAL FUND SCHEDULES

Schedule of Revenues - Budget and Actual	31
Schedule of Expenditures - Budget and Actual	32

# SUPPLEMENTAL SECTION

Property Tax Assessed Valuations, Rates, Extensions and Collections -	
Last Ten Levy Years	33

**INDEPENDENT AUDITOR'S REPORT** 



1415 West Diehl Road, Suite 400 Naperville, IL 60563 630.566.8400

#### SIKICH.COM

# **INDEPENDENT AUDITOR'S REPORT**

Members of the Board of Trustees Messenger Public Library North Aurora, Illinois

# Opinion

We have audited the accompanying financial statements of the governmental activities and the major fund of the Messenger Public Library, North Aurora, Illinois (the Library), as of and for the year ended May 31, 2022 and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of Messenger Public Library as of May 31, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Library and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting

Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Library's basic financial statements. The individual fund schedules in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of the Library. The individual fund schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Information

Management is responsible for the other information included in the annual report. The other information comprises the supplementary section as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Sikich LLP

Naperville, Illinois November 1, 2022

GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS

# MESSENGER PUBLIC LIBRARY OF NORTH AURORA

# MANAGEMENT'S DISCUSSION AND ANALYSIS

May 31, 2022

As the management of the Messenger Public Library of North Aurora (Library), we offer readers of the Library's financial statements this narrative overview and analysis of the financial activities of the Library for the fiscal year ended May 31, 2022. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the Library's Financial Statements.

This discussion and analysis is designed to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the Library's financial activity (3) identify changes in the Library's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify fund issues or concerns.

# USING THE FINANCIAL SECTION OF THIS ANNUAL REPORT

# **Government-Wide Financial Statement**

The government-wide financial statements are designed to provide readers with a broad overview of the Library's finances, in a manner similar to a private-sector business. The focus of the Statement of Net Position presents information on all the Library's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. This statement combines and consolidates the governmental fund's current financial resources (short-term spendable resources) with capital assets and long-term obligations using the accrual basis of accounting and economic resources measurement focus. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating.

The Statement of Activities presents information showing how the Library's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused compensated absences).

The government-wide financial statements (pages 4 - 5) describe functions of the Library that are principally supported by taxes and intergovernmental revenues (government activities). The governmental activities of the Library reflect the Library's basic services, including materials collections, reference and readers' services, programming, interlibrary loan, and outreach services.

### **Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statements to be more familiar. The focus of the presentation is on the fund rather than the fund type. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Library, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund of the Library is categorized as a governmental fund.

*Governmental Funds.* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in the fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Library maintains one fund. Information for this fund is presented in the governmental fund balance sheet and statement of revenues, expenditures, and changes in fund balance.

The Library adopts an annual budget for its government fund. A budgetary comparison statement has been provided elsewhere in this report to demonstrate compliance with the budget. The basic governmental fund financial statements can be found on pages 6 - 9 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 10 - 25 of this report.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Library's progress in funding its obligation to provide benefits to its employees. Required supplementary information can be found on pages 26 - 30 of this report.

#### Financial Analysis of the Library as a Whole

In accordance with GASB Statement No. 34, a comparative analysis of government-wide information has been presented.

### **GOVERNMENT-WIDE STATEMENTS**

# **Net Position**

The following table reflects the condensed Statement of Net Position.

Table 1   Statement of Net Position							
Governmental Activities	M	As of ay 31, 2021	М	As of ay 31, 2022			
Governmental Activities	1916	iy 31, 2021	141	lay 51, 2022			
Current and Other Assets	\$	3,824,131	\$	4,064,595			
Capital Assets		4,872,848		4,600,560			
Deferred Outflows		254,336		171,743			
Total Assets and Deferred Outflows	\$	8,951,315	\$	8,836,898			
Long-Term Liabilities	\$	403,302	\$	97,430			
Other Liabilities		32,971		47,506			
Deferred Inflows		2,157,528		2,368,938			
Total Liabilities and Deferred Inflows	\$	2,593,801	\$	2,513,874			
Net Position							
Net Investment in Capital Assets	\$	4,872,848	\$	4,600,560			
Restricted		77,753		77,879			
Unrestricted		1,406,913		1,644,585			
Total Net Position	\$	6,357,514	\$	6,323,024			

The Library's net position decreased by \$34,490, or 0.54% % from FY21. Capital assets depreciated as standard from year to year, aside from FY20-FY21 when the building was added into assets as the debt bond was paid off. Non-capital assets increased by \$240,464.

For more detailed information, see the Statement of Net Position on page 4.

# Activities

The following table summarizes the revenue and expenses of the Library's activities:

Governmental Activities	As of May 31, 2021		As of May 31, 2022		
Revenues					
Program Revenues	<b>.</b>		¢	~ <b>~ ~</b> /	
Charges for Services	\$	6,575	\$	8,274	
Operating Grants		33,967		29,189	
Capital Grants		3,269,423		-	
General Revenues					
Property Taxes		1,830,683	\$	1,878,080	
Replacement Taxes		17,618	Ŧ	38,403	
Investment Income		2,831		3,662	
Miscellaneous		204		644	
		201		011	
Total Revenues	\$	5,161,301	\$	1,958,252	
Expenses					
Culture and Recreation	\$	1,686,669	\$	1,992,742	
Total Expenses	\$	1,686,669	\$	1,992,742	
Change in Net Position	\$	3,474,632		(34,490)	
Net Position, Beginning of Year		2,882,882		6,357,514	
Total Net Position, End of Year	\$	6,357,514	\$	6,323,024	

# Table 2Change in Net Position

# 2021-2022 FINANCIAL OVERVIEW Messenger Public Library of North Aurora

# **INCOME SOURCES**

Local property taxes	96%
Grants Gift, Charge	1.5%
Total Income	\$ 1,958,252

#### **EXPENDITURES BY CATEGORY**

Salaries and Benefits Equipment/Automation	60% 17%
Materials, Electronic Resources Administration*	8% 15%
Total Expenditure	\$ 1,809,028

\*Building insurance, audit, postage, professional fees, contractual services, printing, contingency, etc.

There are seven basic impacts on revenues and expenses as reflected below:

#### **Normal Impacts**

# **Revenues**

**Effect of Tax Cap.** The Library's total tax extension for the 2021 levy year increased 3.3% from \$ 1,892,258 to \$ 1,956,293. The increase includes revenue recapture. Extensions are needed as the Library must navigate cost increases each year for operations.

For the 2021 levy year, Kane County extended a total tax rate of 0.3211, a slight increase from the 2020 levy year tax rate of 0.3208. The 2021 levy is payable in 2022.

**Changing patterns in intergovernmental and grant revenue (both recurring and nonrecurring)** Certain recurring revenues (Illinois State Library Per Capita Grant, etc.) may experience changes periodically while non-recurring or one-time grants are less predictable and often distort their impact on year-to-year comparisons. For illustrative purposes, the FY 2022 grant award amount of \$26,935 was an increase over the prior year award amount of \$25,725. The Library has until December 31, 2023, to expend this grant amount.

*Market impacts on investment income.* The Library's investment portfolio is managed using a similar average maturity to most other governments. Market conditions may cause investment income to fluctuate. Funds are invested in the Illinois Funds, which offers a competitive return, liquidity and safety, requisites of the Library's investment policy. Investment income in FY 2022 totaled \$ 3,662, a slight increase over FY 21 investment income of \$2,831.

# Expenses

# Changes in authorized personnel.

Changes in service demand may cause the Library Board to increase or decrease staffing levels. The longtime Executive Director retired in December, prompting a job search utilizing a consultant firm.

After a focus on increasing wages, the Library was able to fill positions that had been vacant, increasing staffing levels.

# Salary increases.

The Library continued to strengthen wages, a multi-year process as comprehensively wages were below market rate due to long-time limited raises. The Library Board recognized the impact of below-market wages, and implemented regular adjustments with an additional \$1.00 per hour with additional adjustments, CPI adjustments between 1 and 3% to meet Illinois minimum wage requirements. Anniversary year adjustments remain in effect with three and five-year adjustments.

To prevent wage compression, the Library must respond comprehensively to adjust all wages, while remaining on approved salary scales.

**Inflation.** The inflation rate or CPI is gauged on a calendar year, while the Library runs on a fiscal year that is June 1, 2021 - May 31, 2022. The inflation rate at 2020 ended at 1.4% while the rate was gauged to be 7% at the end of December 2021. This rate growth is indicative of the inflation rate the Library must contend with for salary decisions, vendor contracts, operational costs, and utility costs. Costs are expected to increase.

# **Revenues**

For the fiscal year ending May 31, 2022, revenues on an accrual basis totaled \$ 1,958,252.

Revenues on a modified accrual basis totaled \$1,958,252. Property taxes, the Library's largest single revenue source, amounted to \$1,878,080 or 95.91% of total revenue.

The 2021 assessed property valuation of the Village increased 3.26 % to \$ 609,148,495 (from \$589,911,090). The increase was due to new construction entering onto the property tax rolls.

Total income from all sources was \$ 1,958,252, an increase of 3.5% from last year's \$1,891,878. Charges for services, which include impact fees, revenue fines, and photocopies, meeting room rental, non-residential cards and lost materials fees represented a negligible amount of income. Property and Personal Property Replacement Taxes make up the most significant portion of the Library's income, at 97.87%.

The Library received miscellaneous monetary donations. In past fiscal years funds were generated through the annual and ongoing sale of used library materials and books donated by the public.

#### **Expenses/Expenditures**

The Library's expenditures were \$ 1,809,028 for FY 22. The Library's expenses on an accrual basis were \$1,992,742. As required by GASB Statement No. 34, the expense total includes depreciation expense of \$ 349,434 for governmental activities.

Total expenditures increased 17.65% from FY21. Expenditures for salaries and benefits increased by 11.19%. The increase was due in large part to the return to normal operations as COVID-19 restrictions were removed and positions were filled.

# FINANCIAL ANALYSIS OF THE LIBRARY'S FUNDS

As noted earlier, Messenger Public Library of North Aurora uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. As of May 31, 2022, the governmental fund (as represented on the balance sheet on page 6) had a fund balance of \$2,048,125. This represents an increase over the prior year (\$ 1,898,902) of \$149,223. Although the Library's expenditures increased 17.64% as operations returned to pre-COVID levels, the Library maintained expenditures below budget and an increase in revenues from the prior year resulted in the 7.85% increase in fund balance.

	Final Budget			Actual		
Revenues						
Taxes	\$	1,905,257	\$	1,916,483		
Intergovernmental		21,801		28,422		
Charges for Services		3,000		5,388		
Fines and Forfeits		1,000		2,886		
Investment Income		-		3,662		
Miscellaneous		225,000		1,411		
Total Revenues	\$	2,156,058	\$	1,958,252		
Expenditures						
Library Materials	\$	174,500	\$	144,468		
Equipment		423,690		312,460		
Administration		284,868		268,100		
Personnel		1,273,000		1,084,000		
Total Expenditures	\$	2,156,058	\$	1,809,028		
Change in Fund Balance	\$	-	\$	149,224		

# Table 3General Fund Budgetary HighlightsFor the Fiscal Year Ended May 31, 2022

# **Capital Assets**

The following schedule reflects the Library's capital asset balances as of May 31, 2022:

# Table 4Capital AssetsAs of May 31, 2022

Governmental Activities Capital Assets Not Being Depreciated	¢	<i>(55.47</i> 0)
Land and Construction in Progress	\$	655,479
Total Capital Assets Not Being Depreciated	\$	655,479
Capital Assets Being Depreciated Buildings	\$	5,685,953
Building improvements		1,426,840
Furniture and Equipment		588,114
Furniture and Equipment		300,114
Total Capital Assets Being Depreciated	\$	7,700,907
Less Accumulated Depreciation for Buildings Building improvements Furniture and Equipment	\$	2,700,828 715,139 339,859
Total Accumulated Depreciation	\$	3,755,826
Total Capital Assets Being Depreciated, Net	\$	3,945,081
GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET	\$	4,600,560

At year-end, the Library's investment in capital assets (net of accumulated depreciation) for its governmental-type activities was \$4,600,560. See Note 4 for further information regarding capital assets.

# **Capital Improvements and Master Facilities Operations Maintenance Plan (FOMP) Progress and Update**

The Library Board approved a contract with Kluber Architects and Engineers of Batavia Illinois in October 2020 to update and revise the FOMP that the Board had originally approved in October 2017. The revised plan at the end of the fiscal year 2021 listed \$ 668,577 worth of facility and property improvements and preventive deferred maintenance projects needing Board attention over a ten-year period between December 2020 and 2030.

Forthcoming updates include humidifier installation, interior painting and updates, desk updates for operational service points, replacement of a twenty year old roof, improvements in the bookdrop and accessibility options such as bathroom door assists. Maintaining healthy reserves protects the Library future, and prepares for emergencies.

# Personnel Wage and Benefit Cost Increases through December 31, 2025

The primary budgetary concern and focus within FY 2022 and beyond will be pressure on the Library's overall budget due to increasing personnel wage and benefit costs. The two primary factors driving the cost increase include: the number of employees currently enrolled in the IMRF municipal employee pension program and the \$15 minimum hourly wage rate requirements that need to be in place by December 31, 2024, and prior to January 1, 2025, due to the Illinois State Legislature's new Minimum Wage Law passed in the early part of 2019.

Historically the staff have been paid at below market rate, prompting employee turnover, and increasing training and retention costs. The Administration and Board of Trustees reprioritized staff salaries and benefits as a matter of equity and stewardship, strengthening the retention rate of professional staff to serve the public. Navigating wage compression issues and a very tight labor market are factors in employee benefits for the forthcoming FY 2023 and onward.

# **Library Board of Trustees**

Trustee Officers are Mark Saperston, President; Mary Steed, Vice President; Cori Sparks, Secretary; Tanya Berley, Treasurer. Trustees are Jim Hicks, Elizabeth Cranford and Peggy Carlson. The Board engaged in creating the next Strategic Plan guiding operations for FY 2022-FY 2026. The plan designates five key goals, laying a groundwork for services and operations. Maintaining adequate funding for initiatives will be a priority focus for the next four years.

# COVID – 19 Global Pandemic and Impact on Services.

Ongoing recovery from the aftereffects of Covid-19 has been a priority in this fiscal year and will be in the upcoming fiscal year. All operational hours of the Library have been restored, and programs and events have resumed. Expenditures reflect an increase as the flow of ordering materials, resuming programming, and operational costs are operating at normal levels.

In FY 22 a significant rise in costs is factor in negotiating vendor contracts, shipping delays, shipping costs, and other operational costs. The CPI for 2022 stood at 7%, one of the largest increases in decades. Escalating costs affects paper, supplies, landscaping, snow removal and more. The Library is aware of the additional pressure on employees as the CPI prompts a personal economic impact on staff members.

# Messenger Public Library Foundation Fund (An IRS 501c3 Fund) at the Community Foundation of the Fox River Valley (CFFRV).

The Fund balance as of March 31, 2022, or end of quarter, is \$115,588. These funds are available for special projects and activities that may exceed the scope of the Library budget.

# CONTACTING THE LIBRARY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens with a general overview of the Library's finances and to demonstrate accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Library Administrator, Messenger Public Library of North Aurora, 113 Oak Street, North Aurora, Illinois, 60542.

#### STATEMENT OF NET POSITION

# May 31, 2022

	Governmental Activities
ASSETS	
Cash and investments	\$ 2,111,933
Property taxes receivable	1,877,514
Due from other governments	62,478
Net pension asset	12,670
Capital assets not being depreciated	655,479
Capital assets (net of accumulated depreciation)	3,945,081
Total assets	8,665,155
DEFERRED OUTFLOWS OF RESOURCES	
Pension items - IMRF	171,743
Total deferred outflows of resources	171,743
Total assets and deferred outflows of resources	8,836,898
LIABILITIES	
Accounts payable	12,875
Accrued payroll	34,631
Long-term liabilities	
Due within one year	46,259
Due in more than one year	51,171
Total liabilities	144,936
DEFERRED INFLOWS OF RESOURCES	
Deferred revenue	1,956,293
Pension items - IMRF	412,645
Total deferred inflows of resources	2,368,938
Total liabilities and deferred inflows of resources	2,513,874
NET POSITION	
Net investment in capital assets	4,600,560
Restricted for	
Working cash	28,865
Maintenance	49,014
Unrestricted	1,644,585
TOTAL NET POSITION	\$ 6,323,024

See accompanying notes to financial statements. - 4 -

#### STATEMENT OF ACTIVITIES

For the Year Ended May 31, 2022

				P	rogr	am Revenu	es		Net (Expense) Revenue and Change in Net Position
					0	perating	(	Capital	
	_	_		Charges		rants and	-	ants and	Governmental
	]	Expenses for		for Services Contributions C		Con	tributions	Activities	
FUNCTIONS/PROGRAMS PRIMARY GOVERNMENT Governmental activities									
Culture and recreation	\$	1,992,742	\$	8,274	\$	29,189	\$	-	\$ (1,955,279)
Total governmental activities		1,992,742		8,274		29,189		-	(1,955,279)
TOTAL PRIMARY GOVERNMENT	\$	1,992,742	\$	8,274	\$	29,189	\$	-	(1,955,279)
				eral revenue ixes	es				
				Property					1,878,080
	Replacement							38,403	
			In	vestment in	come	2			3,662

Miscellaneous

Total

CHANGE IN NET POSITION

NET POSITION, JUNE 1

**NET POSITION, MAY 31** 

644

1,920,789

(34,490)

6,357,514

6,323,024

\$

See accompanying notes to financial statements.

#### BALANCE SHEET

#### GOVERNMENTAL FUNDS

#### May 31, 2022

	General
ASSETS AND DEFERRED	
OUTFLOWS OF RESOURCES	
Cash and investments	\$ 2,111,933
Property taxes receivable	1,877,514
Due from other governments	62,478
Total assets	4,051,925
DEFERRED OUTFLOWS OF RESOURCES	
None	
Total deferred outflows of resources	
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 4,051,925
LIABILITIES, DEFERRED INFLOWS	
OF RESOURCES AND FUND BALANCE	
LIABILITIES	ф <b>10.07</b> 5
Accounts payable	\$ 12,875 24,621
Accrued payroll	34,631
Total liabilities	47,506
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue - property taxes	1,956,293
Total deferred inflows of resources	1,956,293
Total liabilities and deferred inflows of resources	2,003,799
FUND BALANCE	
Restricted	
Working cash	28,865
Maintenance	49,014
Unrestricted	
Committed for special reserve	852,616
Unassigned	1,117,631
Total fund balance	2,048,126
TOTAL LIABILITIES, DEFERRED INFLOWS	
OF RESOURCES AND FUND BALANCE	\$ 4,051,925

See accompanying notes to financial statements.

# RECONCILIATION OF FUND BALANCE OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

May 31, 2022

FUND BALANCE OF GOVERNMENTAL FUNDS	\$ 2,048,126
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	4,600,560
Differences between expected and actual experiences, assumption changes, net differences between projected and actual earnings and contributions after the measurement date are recognized as deferred outflows and inflows of resources on the statement of net position	(240,902)
The net pension asset is reported only on the statement of net position IMRF	12,670
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	
Compensated absences payable Total OPEB liability	 (44,657) (52,773)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 6,323,024

See accompanying notes to financial statements. - 7 -

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

# GOVERNMENTAL FUNDS

For the Year Ended May 31, 2022

	General		
REVENUES			
Taxes	\$	1,916,483	
Intergovernmental		28,422	
Charges for services		5,388	
Fines and forfeits		2,886	
Investment income		3,662	
Miscellaneous		1,411	
Total revenues		1,958,252	
EXPENDITURES			
Current			
Culture and recreation		1,809,028	
Total expenditures		1,809,028	
NET CHANGE IN FUND BALANCE		149,224	
FUND BALANCE, JUNE 1		1,898,902	
FUND BALANCE, MAY 31	\$	2,048,126	

See accompanying notes to financial statements.

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended May 31, 2022

NET CHANGE IN FUND BALANCE - TOTAL GOVERNMENTAL FUND	\$ 149,224
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities	77,146
Some expenses in the statement of activities (e.g., depreciation) do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds	(349,434)
The change in deferred inflows and outflows of resources is reported only on the statement of activities IMRF	(229,968)
The change in compensated absences is shown as an expense on the statement of activities	1,243
The change in IMRF net pension liability is reported as an expense on the statement on activities	299,580
The change in total other postemployment benefits payable is reported as an expense on the statement on activities	 17,719
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (34,490)

# NOTES TO FINANCIAL STATEMENTS

May 31, 2022

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Messenger Public Library, North Aurora, Illinois (the Library), have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and reporting principles. The more significant of the accounting policies are described below.

# a. Reporting Entity

The Library is governed by a seven member Library Board of Trustees that are separately elected. The Library Board of Trustees selects management staff and directs the affairs of the Library. As required by GAAP, these financial statements include all funds of the Library. Management has also considered all potential component units. Criteria for including a component unit in the Library's reporting entity principally consist of the potential component unit's financial interdependency and accountability to the Library. The Messenger Public Library of North Aurora Foundation, while a potential component unit, is not significant to the Library and, therefore, has been excluded from its reporting entity.

b. Fund Accounting

The Library uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into the following categories; governmental, proprietary and fiduciary. The Library reports only governmental funds.

Governmental funds are used to account for all or most of a library's general activities, including the collection and disbursement of restricted, committed or assigned monies (special revenue funds), the funds restricted, committed or assigned for the acquisition or construction of general capital assets (capital projects funds) and the funds restricted, committed or assigned for the servicing of general long-term debt (debt service funds). The General Fund is used to account for all activities of the Library.

### c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Library. The effect of material interfund activity, if any, has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, if any, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Library reports the following major governmental fund:

The General Fund is the Library's primary operating fund. It accounts for all financial resources of the Library.

d. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Library considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a fund liability is incurred. However, debt service expenditures are recorded only when payment is due.

d. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Library.

The Library reports deferred, unavailable and unearned revenue on its financial statements. Deferred and unavailable revenues arise when a potential revenue does not meet both the measurable and available or earned criteria for recognition in the current period. Unearned revenues arise when resources are received by the Library before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or when the Library has a legal claim to the resources, the deferred inflow for deferred or unavailable revenue or the liability for unearned revenue is removed from the financial statements and revenue is recognized.

e. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchase, if any, are stated at fair value. The Library's investments include The Illinois Funds Investment Pool and money market mutual funds. The Library categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on valuation inputs used to measure fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Library held no investments to measure at fair value at May 31, 2022.

f. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method.

g. Prepaid Items/Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses.

#### h. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the Library as assets with an initial, individual cost in excess of \$2,500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value or service capacity of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years					
Building improvements	5-7					
Furniture and equipment	5-10					

i. Compensated Absences

In accordance with GASB Interpretation No. 6, *Accounting for Certain Liabilities*, only vested or accumulated vacation leave including related Social Security and Medicare that is committed to be liquidated at May 31, 2022, is reported as an expenditure and a fund liability of the governmental fund that will pay it. Vested or accumulated vacation of governmental activities at the government-wide level is recorded as an expense and liability as the benefits accrue to employees. Sick leave does not vest upon termination or retirement and, therefore, no liability has been recorded.

# j. Fund Balance/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities. Committed fund balance is

# j. Fund Balance/Net Position (Continued)

constrained by formal actions of the Library's Board of Trustees, which is considered the Library's highest level of decision-making authority. Formal actions include resolutions and ordinances approved by the Board of Trustees. Assigned fund balance represent amounts constrained by the Library's intent to use them for a specific purpose. The Director has the authority to assign fund balance in the Library fund balance policy. Any residual fund balance in the General Fund is reported as unassigned.

The Library's flow of funds assumptions prescribe that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the Library considers committed funds to be expended first, followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. None of the net position is restricted as a result of enabling legislation adopted by the Library. Net investment in capital assets is the book value of capital assets less outstanding principal balances of debt that was issued to construct the capital assets.

k. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

l. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### m. Postponement of Implementation of Certain Authoritative Guidance

The Library has elected to implement GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, which was issued to provide temporary relief to governments and other stakeholders due to the COVID-19 pandemic. This provides for the postponement of the implementation of GASB Statement No. 87, *Leases*, to May 31, 2023.

#### 2. DEPOSITS AND INVESTMENTS

The Library's investment policy authorizes the Library to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services and The Illinois Funds.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

It is the policy of the Library to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Library and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety of principal, liquidity, yield and maintaining the public trust.

a. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Library's deposits may not be returned to it. To guard against custodial credit risk for deposits with financial institutions, the Library's investment policy requires that deposits with financial institutions in excess of FDIC be collateralized with collateral held by an independent third party in the name of the Library.

# 2. DEPOSITS AND INVESTMENTS (Continued)

#### b. Investments

In accordance with its investment policy, the Library limits its exposure to interest rate risk by diversifying its investment portfolio to the best of its ability based on the nature of the funds invested and the cash flow needs of those funds. A variety of financial instruments and maturities, properly balanced, will help to ensure liquidity and reduce risk or interest rate volatility and loss of principal. Diversifying investments and maturities will avoid incurring unreasonable risks in the investment portfolio regarding specific security types, issuers or individual financial institutions. The Library's investment policy does not specifically limit the maximum maturity length of investments.

The Library limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly guaranteed by the United States Government. However, the Library's investment policy does not specifically limit the Library to these types of investments. The Illinois Fund is rated AAA.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Library will not be able to recover the value of its investments that are in the possession of an outside party. To limit its exposure, the Library's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Library's agent separate from where the investment was purchased. The Illinois Funds are not subject to custodial credit risk.

Concentration of credit risk is the risk that the Library has a lack of diversification resulting in concentrated risk based on one type of investment. The Library's investment policy requires diversification but does not contain specific diversification targets or limits.

# 3. **RECEIVABLES - TAXES**

Property taxes for 2022 attach as an enforceable lien on January 1, 2022, on property values assessed as of the same date. Taxes are levied by December 31 of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and issued on or about May 1, 2022, and are payable in two installments, on or about June 1, 2022 and September 1, 2022. The County collects such taxes and remits them periodically.

The 2021 levy was adopted in December 2021 and is recorded as a receivable at May 31, 2022 and offset by unavailable/deferred revenue since it is not due before the end of the Library's fiscal year and is intended to finance the subsequent fiscal year.

# 3. RECEIVABLES - TAXES (Continued)

The 2022 tax levy, which attached as an enforceable lien on property as of January 1, 2022, has not been recorded as a receivable as of May 31, 2022, as the tax has not yet been levied by the Library and will not be levied until December 2022 and, therefore, the levy is not measurable at May 31, 2022.

#### 4. CAPITAL ASSETS

Capital asset activity for the year ended May 31, 2022 was as follows:

		Balances June 1	-	Increases	Dec	reases		Balances May 31
GOVERNMENTAL ACTIVITIES Capital assets not being depreciated								
Land	\$	600,000	\$	-	\$	-	\$	600,000
Construction in progress		4,918		55,479		4,918		55,479
Total capital assets not being								
depreciated		604,918		55,479		4,918		655,479
Capital assets being depreciated								
Buildings		5,685,953		-		-		5,685,953
Building improvements		1,400,255		26,585		-		1,426,840
Furniture and equipment		588,114		-		-		588,114
Total capital assets being depreciated		7,674,322		26,585		-		7,700,907
Less accumulated depreciation for								
Buildings		2,558,679		142,149		-		2,700,828
Building improvements		560,222		154,917		-		715,139
Furniture and equipment		287,491		52,368		-		339,859
Total accumulated depreciation		3,406,392		349,434		-		3,755,826
Total capital assets being depreciated,								
net		4,267,930		(322,849)		-		3,945,081
GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET	\$	4,872,848	\$	(267,370)	\$	4,918	\$	4,600,560
	+	,,	Ŧ	(	Ŧ	.,. 20	Ŧ	,,

Depreciation expense was charged to functions of the primary government as follows:

GOVERNMENTAL ACTIVITIES Culture and recreation

\$ 349,434

# 5. CHANGES IN LONG-TERM LIABILITIES

Issue	]	Balances June 1		ncreases	Decreases		Balances May 31		Current Portion	
Accrued compensated absences payable Net pension liability - IMRF* Net OPEB obligation	\$	45,900 286,910 70,492	\$	44,657 - -	\$	45,900 286,910 17,719	\$	44,657	\$	44,657
TOTAL	\$	403,302	\$	44,657	\$	350,529	\$	97,430	\$	46,259

\*The Library reported an IMRF net pension asset as of May 31, 2022.

# 6. RISK MANAGEMENT

The Library has purchased insurance from private insurance companies. Risks covered included general liability, workers' compensation, medical and other. A deductible per occurrence is paid by the Library with general aggregate liability coverage of \$2,000,000. Premiums have been displayed as expenditures in the appropriate funds. Settlements have not exceeded coverage for the last three fiscal years.

The Library provides health, dental, vision and life insurance. The Library participated in the Village's employee benefit coverage through the Village's third party indemnity policy through the end of December 2014. The Library's expense for the coverage equaled the amount paid to the Village for coverage. In January 2015, the Library changed to participate in the Library Insurance Management and Risk Control Combination's (LIMRiCC) Purchase of Health Insurance Program (PHIP). LIMRiCC and PHIP provide conventional insurance coverage and/or self-insurance for claims against or by its participants. LIMRiCC is a public entity risk pool with the transfer of risk. The Library is responsible for premium payments and the pool is responsible for administering the program. If funds are insufficient in the judgment of the pool, the pool may assess the members' additional equal payments. The Library's policy is to record any related expenditures in the year in which they are notified of any additional assessments. The Library is not aware of any additional assessments owed as of May 31, 2022. The Library's total expense for coverage was \$79,447 in the fiscal year ended May 31, 2022.

# 7. DEFINED BENEFIT PENSION PLAN

The employees of the Library are covered by the Village's defined benefit pension plan.

#### Illinois Municipal Retirement Fund

The Library, under the sponsorship of the Village, contributes to the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for local governments and school districts in Illinois. The Library's participation in IMRF through the Village results in the Library participating in a cost-sharing multiple-employer plan. All disclosures for an agent plan can be found in the Village's annual comprehensive financial report.

# 7. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

# Plan Administration

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

# Benefits Provided

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to  $1 \ 2/3\%$  of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

# *Contributions*

Participating members are required to contribute 4.50% of their annual salary to IMRF. The Village and the Library are required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the fiscal year ended May 31, 2022 was 11.51%, of covered payroll. For the year ended May 31, 2022, salaries totaling \$826,656 were paid that required employer contributions of \$95,172, which was equal to the Library's actual contributions.

# 7. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

*Net Pension Liability* 

At May 31, 2022, the Library reported a liability (asset) of \$(12,670) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The Library's proportion of the net pension liability (asset) was based on the Library's actual contributions to the plan for the year ended May 31, 2022 relative to the contributions of the Village, actuarially determined. At May 31, 2022, the Library's proportion was 23.00%.

#### Actuarial Assumptions

The Library's net pension liability (asset) was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions Inflation	2.25%
Salary increases	2.85% to 13.75%
Interest rate	7.25%
Cost of living adjustments	3.00%
Asset valuation method	Fair value

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

## 7. DEFINED BENEFIT PENSION PLAN (Continued)

#### Illinois Municipal Retirement Fund (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability at December 31, 2021 was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Library's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended May 31, 2022, the Library recognized pension expense of \$25,261. At May 31, 2022, the Library reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Ou	Deferred atflows of esources	]	Deferred Inflows of Resources			
Difference between expected and actual experience Changes in assumption Net difference between projected and actual earnings on		125,694 10,120	\$	22,519 28,031			
pension plan investments Library contributions subsequent to the measurement date		- 35,929		362,095			
TOTAL	\$	171,743	\$	412,645			

\$35,929 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of net pension liability in the reporting year ending May 31, 2023. Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

Fiscal Year Ending April 30,	
2023 2024 2025 2026 2027 Thereafter	\$ (41,282) (111,191) (67,994) (56,364)
TOTAL	 (276,831)

## 7. DEFINED BENEFIT PENSION PLAN (Continued)

### Illinois Municipal Retirement Fund (Continued)

#### Discount Rate Sensitivity

The following is a sensitivity analysis of the Library's proportionate share of the net pension liability (asset) to changes in the discount rate. The table below presents the proportionate share of the net pension liability (asset) of the Library calculated using the discount rate of 7.25% as well as what the Library's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

		Decrease (6.25%)	 Current count Rate (7.25%)	1% Increase (8.25%)		
Library's proportionate share of the net pension liability (asset)	\$	465,969	\$ (12,670)	\$	(388,532)	

## 8. OTHER POSTEMPLOYMENT BENEFITS

## a. Plan Description

In addition to providing the pension benefits described, the Library provides postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the Library and can be amended by the Library through its personnel manual, except for the implicit subsidy which is governed by the State Legislature and Illinois Compiled Statutes (ILCS). The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the Library's governmental activities.

b. Benefits Provided

The Library provides continued health insurance coverage at the active employer rate to all eligible employees in accordance with ILCS, which creates an implicit subsidy of retiree health insurance. To be eligible for benefits, an employee must qualify for retirement under the Library's retirement plan. Upon a retiree reaching age 65 years of age, Medicare becomes the primary insurer and the retiree is no longer eligible to participate in the plan, but can purchase a Medicare supplement plan from the Library's insurance provider. The retiree pays a blended premium which creates an implicit subsidy.

## 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### c. Membership

At May 31, 2021, most recent information available, membership consisted of:

Retirees and beneficiaries currently receiving benefits Terminated employees entitled to benefits but not	-
yet receiving them Active plan members	10
TOTAL	10
Participating employers	1

## d. Actuarial Assumptions and Other Inputs

The total OPEB liability at May 31, 2022, as determined by an actuarial valuation as of June 1, 2021 using the alternative measurement method, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified. The OPEB liability was rolled forward by the actuary using updated procedures on May 31, 2022, including updating the discount rate at May 31, 2022, as noted below.

Actuarial valuation date	June 1, 2021
Measurement date	May 31, 2022
Actuarial cost method	Entry-Age Normal
Inflation	2.25%
Discount rate	3.16%
Healthcare cost trend rates	Ranging from 7.20% to 7.70% in Fiscal 2022, depending on Plan, to an Ultimate Trend Rate of 5.00%
Asset valuation method	N/A
Mortality rates	PubG-2010(B) improved generationally using MP-2020 Improvement Rates

### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### e. Discount Rate

The discount rate was based on the S&P Municipal Bond 20-year high-grade rate index rate for tax exempt general obligation municipal bonds rated AA or better at May 31, 2022.

f. Changes in the Total OPEB Liability

	al OPEB iability
BALANCES AT JUNE 1, 2021	\$ 70,492
Changes for the period	
Service cost	1,586
Interest	1,533
Differences between expected and	
actual experience	-
Changes in assumptions	(19,236)
Implicit benefit payments	(1,602)
Other changes	 
Net changes	 (17,719)
BALANCES AT MAY 31, 2022	\$ 52,773

There were changes in assumptions related to the mortality rates, mortality improvement rates, retirement rates, termination rates, disability rates and the discount rate in 2022.

g. Rate Sensitivity

The following is a sensitive analysis of total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Library calculated using the discount rate of 3.16% as well as what the Library's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.16%) or 1 percentage point higher (4.16%) than the current rate:

		% Decrease (2.16%)	D	Current iscount Rate (3.16%)	1% Increase (4.16%)		
Total OPEB liability	\$	58,895	\$	52,773	\$	47,826	

## 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

## g. Rate Sensitivity (Continued)

The table below presents the total OPEB liability of the Library calculated using the healthcare rate of 7.70% to 5.00% as well as what the Library's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (6.70% to 4.00%) or 1 percentage point higher (8.70% to 6.00%) than the current rate:

				Current				
	1%	Decrease	He	althcare Rate	1	% Increase		
	(6.70	% to 4.00%)	(7.7	0% to 5.00%)	(8.70% to 6.00%)			
Total OPEB liability	\$	47,220	\$	52,773	\$	59,546		

## h. OPEB Expense

For the year ended May 31, 2022, the Library recognized OPEB income of \$16,117.

**REQUIRED SUPPLEMENTARY INFORMATION** 

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended May 31, 2022

	Original	Final	
	Budget	Budget	Actual
REVENUES			
Taxes	\$ 1,892,257	\$ 1,905,257	\$ 1,916,483
Intergovernmental	21,801	21,801	28,422
Charges for services	3,000	3,000	5,388
Fines and forfeits	1,000	1,000	2,886
Investment income	-	-	3,662
Miscellaneous	225,000	225,000	1,411
Total revenues	2,143,058	2,156,058	1,958,252
EXPENDITURES			
Culture and recreation			
Library materials	170,500	174,500	144,468
Equipment	423,690	423,690	312,460
Administration	275,868	284,868	268,100
Personnel	1,273,000	1,273,000	1,084,000
Total expenditures	2,143,058	2,156,058	1,809,028
NET CHANGE IN FUND BALANCE	\$ -	\$ -	149,224
FUND BALANCE, JUNE 1			1,898,902
FUND BALANCE, MAY 31			\$ 2,048,126

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

May 31, 2022

## **BUDGETS**

The budget is prepared by fund, function and activity and includes information on the past year, current year estimates and requested appropriations for the next fiscal year.

The proposed budget is presented to the governing body for review. The governing body holds public hearings and may add to, subtract from or change appropriations, but may not change the form of the budget.

The budget may be amended only by the governing body. The budget was amended in the current fiscal year.

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the General Fund. All annual appropriations lapse at fiscal year end.

Expenditures may not legally exceed budgeted appropriations at the fund level.

# SCHEDULE OF EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND

Last Seven Fiscal Years

FISCAL YEAR ENDED MAY 31,	2016	2017	2018	2019	2020	2021	2022
Contractually determined contribution	\$ 65,449	\$ 75,112	\$ 81,852	\$ 83,607	\$ 86,431	\$ 86,680	\$ 95,172
Contributions in relation to the contractually determined contribution	 65,449	75,112	81,852	83,607	86,431	86,680	95,172
CONTRIBUTION DEFICIENCY (Excess)	\$ _						
Covered payroll	\$ 545,366	\$ 590,258	\$ 714,574	\$ 770,147	\$ 772,937	\$ 722,220	\$ 826,656
Contributions as a percentage of covered payroll	12.00%	12.73%	11.45%	10.86%	11.18%	12.00%	11.51%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of December 31 of the prior year. Additional information as of the latest actuarial valuation is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the remaining amortization period was 22 years; the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return of 7.25% annually, projected salary increases assumption of 3.35% to 14.25% compounded annually and postretirement benefit increases of 3.00% compounded annually.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

#### SCHEDULE OF EMPLOYER'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY ILLINOIS MUNICIPAL RETIREMENT FUND

Last Seven Calendar Years

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021
Employer's proportion of the net pension liability	23.40%	24.05%	24.05%	26.02%	25.02%	22.29%	23.00%
Employer's proportionate share of the net pension liability (asset)	\$ 459,093 \$	433,226 \$	300,591 \$	727,681 \$	508,425 \$	286,910 \$	(12,670)
Employer's covered payroll	545,366	590,258	737,041	748,637	764,302	729,048	709,750
Employer's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	84.18%	73.40%	40.78%	97.20%	66.52%	39.35%	(1.79%)
Plan fiduciary net position as a percentage of the total pension liability	79.45%	81.91%	88.34%	76.68%	83.61%	90.61%	94.71%

Notes to Required Supplementary Information

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

#### SCHEDULE OF CHANGES IN THE EMPLOYER'S TOTAL OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN

Last Four Fiscal Years

MEASUREMENT DATE MAY 31,	2019		2020	2021	2022		
TOTAL OPEB LIABILITY							
Service cost	\$ 1,053	\$	1,116 \$	1,279	\$ 1,586		
Interest	1,546		1,461	1,036	1,533		
Difference between expected and actual experience	-		-	18,141	-		
Changes in assumptions	1,040		5,868	2,531	(19,236)		
Benefit payments	(2,413)		(3,394)	(884)	(1,602)		
Other changes	 -		-	-	-		
Net change in total OPEB liability	1,226		5,051	22,103	(17,719)		
Total OPEB liability - beginning	 42,112		43,338	48,389	70,492		
TOTAL OPEB LIABILITY - ENDING	\$ 43,338	\$	48,389 \$	5 70,492	\$ 52,773		
Covered employee payroll	\$ 544,346	\$	570,706 \$	551,198	\$ 564,978		
Employer's total OPEB liability as a percentage of covered employee payroll	7.96%		8.48%	12.79%	9.34%		

In 2022 there were changes in assumptions related to the discount rate, mortality rates, mortality improvement rates, retirement rates, termination rates and disability rates

In 2021, there were changes in assumptions related to the discount rate, inflation rate and healthcare cost trend rates.

In 2019 and 2020, there was a change in assumptions related to the discount rate.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

**INDIVIDUAL FUND SCHEDULES** 

**GENERAL FUND** 

# SCHEDULE OF REVENUES - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended May 31, 2022

		Original Budget	Final Budget		Actual	
TAXES						
Property taxes - current	\$	1,892,257	5 1,892,257	\$	1,878,080	
Personal property replacement taxes		-	13,000		38,403	
Total taxes		1,892,257	1,905,257		1,916,483	
INTERGOVERNMENTAL						
Per capita grant		21,801	21,801		26,935	
Other grants		-	-		407	
Impact fees		-	-		1,080	
Total intergovernmental		21,801	21,801	21,801		
CHARGES FOR SERVICES						
Copier, fax and computer rental		3,000	3,000		5,091	
Nonresident fees		-	_		216	
Book sales		-	-		81	
Total charges for services		3,000	3,000		5,388	
FINES AND FORFEITS						
Fines	1,000		1,000		2,886	
Total fines and forfeits		1,000	1,000		2,886	
INVESTMENT INCOME		_	_		3,662	
MISCELLANEOUS						
Gifts and donations		-	-		767	
Special reserve		225,000	225,000		-	
Miscellaneous		-	-		644	
Total miscellaneous		225,000	225,000		1,411	
TOTAL REVENUES	\$	2,143,058	6 2,156,058	\$	1,958,252	

# SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended May 31, 2022

		Original Budget	Final Budget			Actual	
CULTURE AND RECREATION							
Library materials							
Books	\$	136,000	\$	136,000	\$	116,744	
Periodicals		4,000		8,000		6,025	
Audiovisual		30,500		30,500		21,699	
Total library materials		170,500		174,500		144,468	
Equipment							
Furniture and fixtures		8,690		8,690		10,510	
Library supplies and postage		32,000		32,000		23,440	
Janitorial supplies		4,000		4,000		4,363	
Automation		154,000		154,000		147,137	
Building project		225,000		225,000		127,010	
Total equipment		423,690		423,690		312,460	
Administration							
Maintenance		110,000		110,000		106,656	
Utilities		12,000		12,000		16,489	
Telephone		17,000		17,000		14,504	
Insurance		24,868		24,868		25,312	
Staff development		11,000		11,000		7,278	
Professional fees		49,000		58,000		54,513	
Programming		36,000		36,000		33,711	
Miscellaneous		16,000		16,000		9,637	
Total administration		275,868		284,868		268,100	
Personnel							
Salaries		1,000,000		1,000,000		845,196	
Benefits		110,000		110,000		79,447	
IMRF		103,000		103,000		95,172	
FICA		60,000		60,000		64,185	
Total personnel		1,273,000		1,273,000		1,084,000	
TOTAL EXPENDITURES	\$	2,143,058	\$	2,156,058	\$	1,809,028	

# SUPPLEMENTAL SECTION

#### PROPERTY TAX ASSESSED VALUATIONS, RATES, EXTENSIONS AND COLLECTIONS

Last Ten Levy Years

Tax Levy Year	24	021		2020	,	2019	2018	2017
ASSESSED VALUATION	\$	609,148,495	\$	589,911,090	\$	559,300,173	\$ 535,501,856	\$ 504,256,7
	Rate*	Amount	Rate*	Amount	Rate*	Amount	Rate* Amount	Rate* Amoun
<b>TAX EXTENSIONS</b> Corporate Building maintenance Revenue recapture	0.3011 0.0178 0.0022	\$ 1,834,219 108,477 13,597	0.3027 0.0181	\$ 1,785,519 106,739 -	0.3084 0.0188	\$ 1,725,083 105,395 -	0.3139 \$ 1,681,149 0.0200 107,100 -	0.3233 \$ 1,630,2 0.0200 100,8
TOTAL TAX EXTENSIONS	0.3211	\$ 1,956,293	0.3208	\$ 1,892,258	0.3272	\$ 1,830,478	0.3339 \$ 1,788,249	0.3433 \$ 1,731,0
TOTAL TAX COLLECTIONS		\$ 78,779	=	\$ 1,861,001	= :	\$ 1,830,683	\$ 1,786,052	\$ 1,729,4
PERCENT COLLECTED		4.03%	=	98.35%	= :	100.01%	99.88%	99.9
Tax Levy Year	24	016		2015		2014	2013	2012
ASSESSED VALUATION	\$	486,775,760	\$	460,226,774	\$	430,872,837	\$ 426,862,294	\$ 462,072,2
	Rate*	Amount	Rate*	Amount	Rate*	Amount	Rate* Amount	Rate* Amount
TAX EXTENSIONS Corporate Building maintenance	0.3275 0.0195	\$ 1,594,332 94,877	0.3409 0.0199	\$ 1,569,079 91,603	0.3543 0.0198	\$ 1,526,604 85,119	0.3477 \$ 1,484,217 0.0188 80,447	0.3113 \$ 1,438, 0.0183 84,7
TOTAL TAX EXTENSIONS	0.3470	\$ 1,689,209	0.3608	\$ 1,660,682	0.3741	\$ 1,611,723	0.3665 \$ 1,564,664	0.3296 \$ 1,523,3
TOTAL TAX COLLECTIONS		\$ 1,662,533	=	\$ 1,637,598	= :	\$ 1,605,740	\$ 1,559,980	\$ 1,518,8
PERCENT COLLECTED								

\* Property tax rates are per \$100 of assessed valuation.